COMMONWEALTH of VIRGINIA

Commonwealth Transportation Board

Nicholas Donohue
Chairperson

1221 East Broad Street
Richmond, Virginia 23219

(804) 482-5818

Agenda item # 10

RESOLUTION
OF THE
COMMONWEALTH TRANSPORTATION BOARD

October 13, 2026

MOTION

Made By: Ms. Green, **Seconded By:** Dr. Smoot
Action: Motion Carried, Unanimously

Limited Access Control Change
Route 60 and Route 15, Buckingham County

WHEREAS, the intersection of Route 60 and Route 15, in Buckingham County was designated as a Limited Access Highway by State Highway Commission, predecessor to the Commonwealth Transportation Board (CTB), on June 21, 1973; and

WHEREAS, in connection with State Highway Project 0060-0014-101, RW-203, the Commonwealth acquired a certain limited access control easement from H. E. Elcan, et al., by Deed dated October 30, 1975, recorded in Deed Book 104, Page 616, recorded in the Office of the Clerk of Circuit Court of the County of Buckingham; and

WHEREAS, Royal Farms, applicant as tenant, has requested modification to the existing limited access control to support their redevelopment project located in the northeast corner of the Intersection of Route 60 and Route 15; and

WHEREAS, the proposed limited access control change (LACC), as shown on Sheet 12C of State Highway Project 0060-014-101, RW-203, closes an existing 50 ft. break in limited access from approximate Station 794+36 (Rte. 15 construction centerline) to approximate Station 794+86 (Rte. 15 construction centerline) and provides a new 50 ft. break in limited access from approximate Station 795+10 (Rte. 15 construction centerline) to approximate Station 795+60 (Rte. 15 construction centerline), supporting a new right-in only entrance from Route 15; and

WHEREAS, the County Administrator, on behalf of the Buckingham County Board of Supervisors, endorses the proposed LACC, by letter dated September 1, 2026; and

WHEREAS, Virginia Department of Transportation's (VDOT's) Lynchburg District has determined, with the Chief Engineer concurring, that the proposed LACC, moving the existing limited access break 74 ft. to the northeast along Route 15, providing for a 50 ft. right-in only entrance, will have minimal impact on the operation of Route 15 and is appropriate from a design, safety and traffic control standpoint; and

WHEREAS, VDOT's Lynchburg District has reviewed the environmental impact analysis and determined that the location of the proposed LACC is not located within a non-attainment area for air quality, and there will be no adverse environmental impacts; and

WHEREAS, public notices of willingness to receive comments were posted in *The Farmville Herald* August 5, 2026, and August 14, 2026, with no comments being received; and

WHEREAS, compensation shall be paid by the requestor in consideration of the LACC and the related easement to be conveyed, as determined by the Commissioner of Highways or his designee; and

WHEREAS, the requestor has borne all the appropriate costs in accordance with 24 VAC 30-401-20; and

WHEREAS, all right of way, engineering, construction, and necessary safety improvements shall meet all VDOT standards and requirements; and

WHEREAS, all costs of engineering and construction, including all necessary safety improvements, will be borne by the requestor; and

WHEREAS, the requester will be required to obtain a land use permit prior to any activity within the Route 60 and Route 15 limited access rights of way; and

WHEREAS, VDOT has reviewed the requested LACC and determined that it is in compliance with Va. Code § 33.2-401 and that the requirements of 24 VAC 30-401-20 have been met; and

WHEREAS, VDOT recommends approval of the proposed LACC as shown on the attached exhibits.

NOW, THEREFORE, BE IT RESOLVED, in accordance with Va. Code § 33.2-401 and 24 VAC 30-401-20 et seq., that the CTB hereby finds and concurs in the determinations and recommendations of VDOT made herein, and directs that the intersection of Route 60 and Route 15 continues to be designated as a limited access control area, with the boundaries of limited access control being modified from the current locations as shown on the attached exhibits and subject to the conditions mentioned herein.

BE IT FURTHER RESOLVED, the Commissioner of Highways is authorized to take all actions and execute any and all documents necessary to implement the LACCs described herein.

####

Commonwealth Transportation Board (CTB) Decision Brief

Limited Access Control Change
Route 60 and Route 15, Buckingham County

Issue: Royal Farms, applicant as tenant, adjacent to the Route 60 and Route 15 intersection, has requested to modify the existing limited access control to support their redevelopment project. The project proposes shifting the existing break in limited access 74 feet to the northeast along Route 15, supporting a new right in only entrance. This limited access control change (LACC) requires approval of the Commonwealth Transportation Board (CTB) pursuant to Va. Code § 33.2-401 and 24 VAC 30-401-20.

Facts:

- Route 60 was designated as a Limited Access Highway by State Highway Commission, predecessor to the CTB, on June 21, 1973.

- In connection with State Highway Project 0060-0014-101, RW-203, the Commonwealth acquired a certain limited access control easement from H. E. Elcan, et al., by Deed dated October 30th, 1975, recorded in Deed Book 104, Page 616, recorded in the Office of the Clerk of Circuit Court of the County of Buckingham.

- The proposed LACC, as shown on Sheet 12C of State Highway Project 0060-014-101, RW203, closes an existing 50 ft. break in limited access from approximate Station 794+36 (Rte. 15 construction centerline) to approximate Station 794+86 (Rte. 15 construction centerline) and provides a new 50 ft. break in limited access from approximate Station 795+10 (Rte. 15 construction centerline) to approximate Station 795+60 (Rte. 15 construction centerline).

- The break in limited access control will provide for a right-in only entrance from Route 15.

- The County Administrator, on behalf of the Buckingham County Board of Supervisors, endorses the proposed LACC, by letter dated September 1, 2026.

- VDOT's Lynchburg District has determined, with the Chief Engineer concurring, that the proposed LACC, moving the existing limited access break 74 ft. to the northeast along Route 15, providing for a 50 ft. right-in only entrance, will have minimal impact on the operation of Route 15 and is appropriate from a design, safety and traffic control standpoint.

- VDOT's Lynchburg District has reviewed and approved the global traffic study dated April 3, 2026, revised June 22, 2026, prepared by Gorove Slade, Transportation Planners and Engineers, and found that it adequately addresses the impacts from the proposed LACC.

- VDOT's Lynchburg District has reviewed the environmental impact analysis and determined that the location of the proposed LACC is not within a non-attainment area for air quality, and there will be no adverse environmental impacts.

- Public notices of willingness to receive comments were posted in *The Farmville Herald* August 5, 2026, and August 14, 2026.

- Compensation shall be paid by the requestor in consideration of the LACC and the related easement to be conveyed, as determined by the Commissioner of Highways or his designee.

- The requestor has borne all the appropriate costs in accordance with 24 VAC 30-401-20.

- All right of way, engineering, construction, and necessary safety improvements shall meet all VDOT standards and requirements.

- All costs of engineering and construction, including all necessary safety improvements, will be borne by the requestor.

- The requester will be required to obtain a land use permit prior to any activity within the Route 60 and Route 15 limited access rights of way.

- VDOT has reviewed the requested LACC and determined that it is in compliance with Va. Code § 33.2-401 and that the requirements of 24 VAC 30-401-20 have been met.

Recommendations: VDOT recommends approval of the proposed LACC subject to the referenced conditions and facts. VDOT further recommends that the Commissioner be authorized to take all actions and execute all documentation necessary to implement the LACC.

Action Required by CTB: The *Code of Virginia* §33.2-401, requires the majority vote of the CTB to approve the recommended LACC. The CTB will be presented with a resolution for formal vote.

Result, if Approved: The Commissioner of Highways will be authorized to take all actions necessary to comply with this resolution..

Options: Approve, Deny, or Defer

Public Comments/ Reaction: No comments were received regarding this LACC.

Docusign Envelope ID: DC352654-B18A-82B3-82E2-804B1BE51511

COMMONWEALTH of VIRGINIA

DEPARTMENT OF TRANSPORTATION
1221 EAST BROAD STREET
RICHMOND, VIRGINIA 23219-2000

Stephen C. Brich, P.E.
COMMISSIONER

October 1, 2026

The Honorable Nick Donohue
The Honorable Stephen C. Brich, P. E.
The Honorable Raymond D. Smoot Jr.
The Honorable Frederick T. Stant III
The Honorable Tom Fowlkes
The Honorable Joel "Rex" Davis
The Honorable Linda Green
The Honorable D. J. Gribbin
The Honorable Becky Norton Dunlop
The Honorable John P. Good Jr.
The Honorable J. Randall Minchew
The Honorable Grindly Johnson
The Honorable C. Dulany Morison
The Honorable Jim Moye
The Honorable Charles Payne
The Honorable Marianne Moffat Radcliff
The Honorable Mariia Zimmerman

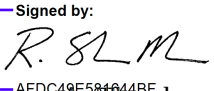
Subject: Approval of Limited Access Control Change (LACC) for Route 60 and Route 15, Buckingham County

Dear Commonwealth Transportation Board Members:

The Department has received a request for your consideration from Royal Farms, for a modification in the limited access control along Route 15. The requestor proposes to develop a new convenience store at the northeast corner of the intersection of Route 60 and Route 15. The modification of limited access closes an existing 50 ft. break in limited access along Route 15, and shifting it 74 ft to the northeast, supporting a new right-in only entrance. The Department's staff has determined the proposed break in limited access will have minimal impact on the operation of Route 60 and Route 15 and that the proposed LACC is appropriate from a design, safety and traffic control standpoint.

The request meets the engineering criteria and guidelines set forth in Title 24, Agency 30, Chapter 401 of the Virginia Administrative Code. I have reviewed the Staff's recommendations, and determined that approving this shift in limited access control will not adversely affect the safety or operation of the affected highway network. I have determined that this request should be considered by the Board.

Sincerely,

Signed by:

AFDC49E581644BF...

Barton A. Thrasher, P.E.
Chief Engineer

MINUTES
OF
MEETING OF STATE HIGHWAY COMMISSION

Richmond, Virginia

June 21, 1973

Following public hearings on final allocation of Interstate, Rural Primary and Urban construction funds for the fiscal year 1973-74, in Roanoke on June 20, for the Bristol, Salem, Lynchburg and Staunton Districts, and in Richmond on June 21, for the Richmond, Fredericksburg, Culpeper and Suffolk Districts, the State Highway Commission met in the Commission Room at the Central Highway Office in Richmond on June 21, 1973, at 10:50 a.m., for its regular monthly meeting. The Chairman, Mr. Douglas B. Fugate, presided.

Present: Messrs. Fugate, Crowe, Eakin, Fitzpatrick, Glass, Hall, Janney, Landes and Roos.

On motion of Mr. Crowe, seconded by Mr. Roos, minutes of the meeting of April 26, 1973, were approved.

On motion of Mr. Crowe, seconded by Mr. Roos, minutes of the meeting of May 17, 1973, were approved.

Motion was made by Mr. Crowe, seconded by Mr. Roos, that permits issued from May 17, 1973, to June 20, 1973, inclusive, as shown by records of the Department, be approved. Motion carried.

On motion of Mr. Crowe, seconded by Mr. Roos, cancellation of permits from May 17, 1973, to June 20, 1973, inclusive, as shown by records of the Department, was approved.

On motion of Mr. Fitzpatrick, seconded by Mr. Roos, the Commission approved the 1973-74 preliminary maintenance and operating budget for the State of Virginia Toll Revenue Bonds (Series 1954), as attached.

On motion of Mr. Fitzpatrick, seconded by Mr. Glass, the Commission approved final allocation of Interstate, Rural Primary and Urban Construction funds for the fiscal year 1973-74, as shown by the attached tabulation.

6-21-73

Moved by Mr. Glass, seconded by Mr. Fitzpatrick, that

WHEREAS, in accordance with the provisions of Section 128 of Title 23 - Highways, United States Code, and PPM 20-8, a public hearing was held in the Buckingham County Courthouse, on February 21, 1973, at 7:30 p.m., for the purpose of considering the proposed location and design of Route 60 from the intersection of Route 24 (Mount Rush) to 1.10 miles east of the intersection of Route 56, State Project 0060-014-102, PE-101; and the location of Route 60 from 1.10 miles east of the intersection of Route 56 to 2.75 miles west of the intersection of Route 15 (Buckingham Bypass), State Project 0060-014-101, PE-102; and the location and design of Route 60 from 2.75 miles west of the intersection of Route 15 to 0.31 mile east of the intersection of Route 15 (Sprouses Corner), State Projects 0060-014-101, PE-101 and 0060-014-103, PE-101 in Buckingham County, and

WHEREAS, proper notice was given in advance and all those present were given a full opportunity to express their opinions and recommendations for or against the proposed projects as presented, and their statements being duly recorded, and

WHEREAS, the economic, social and environmental effects of the proposed projects have been examined and given proper consideration, and this evidence, along with all other, has been carefully reviewed.

NOW, THEREFORE, BE IT RESOLVED, that the location and major design features of State Project 0060-014-102, PE-101 from the intersection of Route 24 (Mount Rush) to 1.10 miles east of the intersection of Route 56 be approved in accordance with the plan as proposed and presented at the said public hearing by the Department's engineers, and

BE IT FURTHER RESOLVED, that the location corridor of State Project 0060-014-101, PE-102 (Buckingham Bypass) from 1.10 miles east of the intersection of Route 56 to 2.75 miles west of the intersection of Route 15 be approved as proposed and presented at the public hearing along Line "B" by the Department's engineers, and

BE IT ALSO FURTHER RESOLVED, that the location and major design features of State Projects 0060-014-101, PE-101 and 0060-014-103, PE-101, from 2.75 miles west of the intersection of Route 15 to 0.31 mile east of the intersection of Route 15 (Sprouses Corner) be approved as proposed and presented at the said public hearing by the Department's engineers, amended to provide an at-grade intersection at Route 15, and

6-21-73

BE IT ALSO FURTHER RESOLVED, that the relocation Project 0060-014-101, PE-102 referred to as the Buckingham Bypass and the area at the intersection of Routes 60 and 15, be designated as a Limited Access Highway in accordance with Article 4, Chapter 1, Title 33.1 of the 1950 Code of Virginia, as amended, and in accordance with Highway Commission policy.

MOTION CARRIED

Moved by Mr. Crowe, seconded by Mr. Roos, that

WHEREAS, the budget for the fiscal year July 1, 1972 to June 30, 1973, was approved by the Richmond-Petersburg Turnpike Authority on June 14, 1972, and

WHEREAS, the 1973 General Assembly of Virginia transferred the responsibility for operating this facility to the State Highway Commission, and

WHEREAS, this transfer was effective June 1, 1973, resulting in changes in employee classifications, and

WHEREAS, this factor, plus other minor changes in estimated costs, necessitates a revision in this budget.

NOW, THEREFORE, BE IT RESOLVED, that the budget entitled The Richmond-Petersburg Turnpike Authority Amended Budget of Current Expenses, Fiscal Year July 1, 1972-June 30, 1973, is hereby adopted as the Amended Budget of Current Expenses for the Fiscal Year July 1, 1972-June 30, 1973, and the Manager of the Richmond-Petersburg Turnpike is directed to file a copy with the Trustee and to mail copies thereof to the Consulting Engineers, the principal underwriters, and all bondholders who have their names and addresses filed with the Secretary of the Highway Commission as provided by Section 505 of the Trust Agreement.

MOTION CARRIED

6-21-73

The Commission heard Mr. W. L. Neal, Executive Vice President, John W. Hancock, Jr., Inc., on that company's request for permits for overlength hauling.

The Commission also heard Mr. Francis C. Lee on behalf of request of Exposaic Industries, Inc., for overwidth hauling.

Following these presentations, the chairman referred both requests to the Commission committee on permits and authorized the committee to make a decision in these cases. He asked that the committee report back to the Commission whether or not there should be reconsideration of the policy on movement of overlength and overwidth loads.

Mr. Fugate called attention of the members to the meeting of the Southeastern Association of State Highway and Transportation Officials, to be held in Hot Springs, Arkansas, October 8-10 and the meeting of the American Association of State Highway Officials, in Los Angeles, California, November 12-16, and urged that they attend these meetings if possible.

The chairman stated there would not be a meeting of the Commission during the month of July, the next meeting to be held on the third Thursday in August, unless there was need to call a special meeting.

The meeting was adjourned at 12:25 p.m.

Approved:

Houston B. Fugate
Chairman

Attested:

Secretary

Buckingham County
Board of Supervisors
Office of the County Administrator
13380 W. James Anderson Highway
Post Office Box 252
Buckingham, Virginia 23921-0252
Telephone 434-969-4242
Fax 434-969-1638
www.buckinghamcountyva.org

Karl R. Carter
County Administrator

E M. Wright, Jr.
County Attorney

Joe N. Chambers, Jr.
District 6 Supervisor
Chairman

L. Cameron Gilliam
District 2 Supervisor
Vice-Chairman

Dennis H. Davis, Jr.
District 1 Supervisor

Michael E. Palmore
District 3 Supervisor

Paul W. Garrett
District 4 Supervisor

Harry W. Bryant, Jr.
District 5 Supervisor

Carter Allen
District 7 Supervisor

September 1, 2026

Mr. Brian Lokker
Assistant Residency Administrator – Land Use
Virginia Department of Transportation

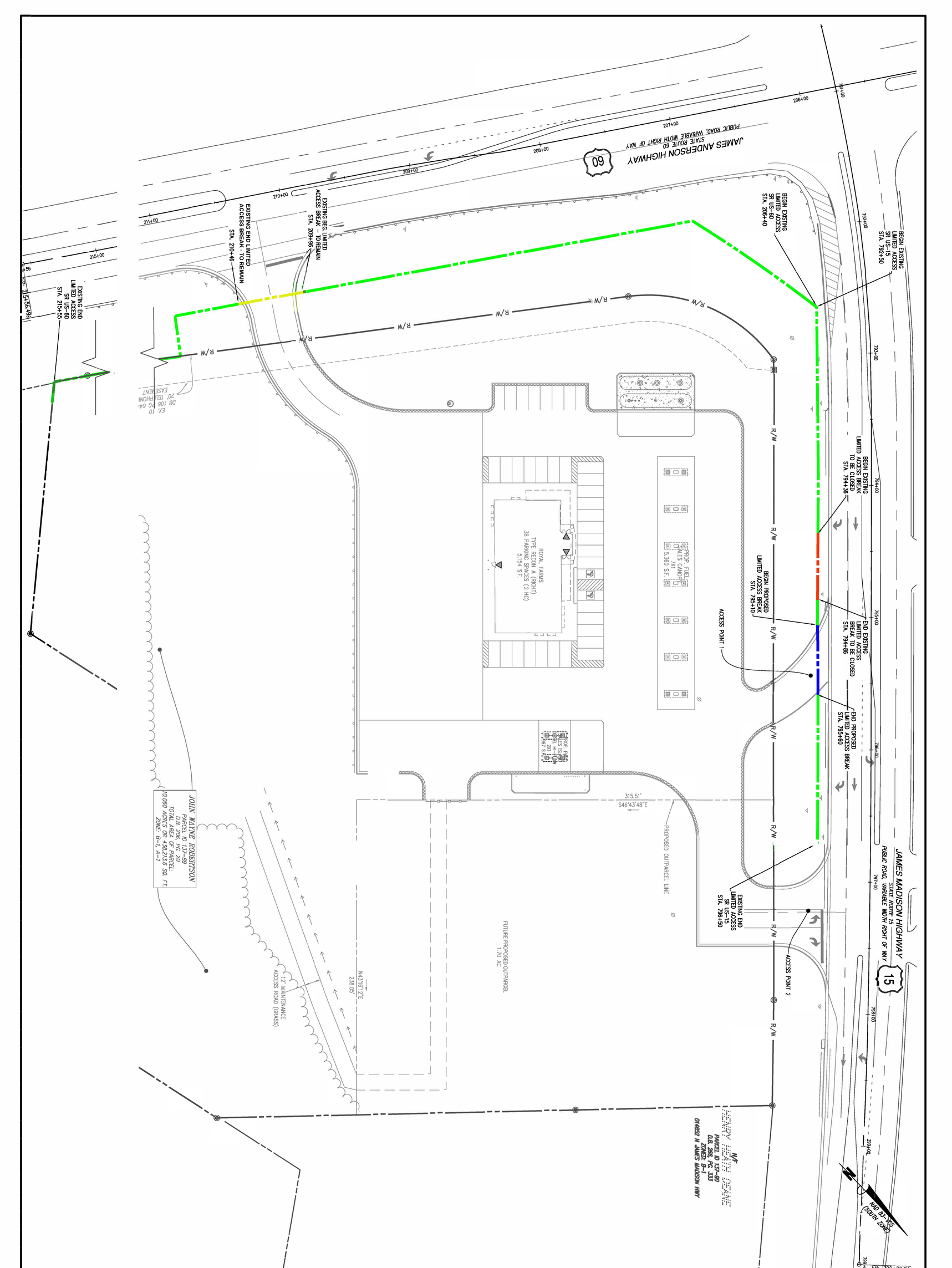
Mr. Lokker,

Royal Farms is proposing to develop a new convenience store with gas at the eastern corner of the intersection of US 15 (James Madison Highway) and US 60 (James Anderson Highway). This limited access change is a modification of the existing US 15 right–in only access break. The existing break will be relocated further to the north-east.

At their monthly meeting held of August 10, 2026, the Buckingham County Board of Supervisors, unanimously voted to support the commercial project and gave its support to the proposed limited access changes. The Buckingham County Board of Supervisors request the modifications be approved as necessary for the County to develop the parcel.

Sincerely,

Karl Carter
Buckingham County Administrator



Bowman

14844 N. JAMES MADISON HWY
DILLWYN, VIRGINIA
LIMITED ACCESS CONTROL CHANGE EXHIBIT
ATTACHMENT A

LEGEND:
- EXISTING LIMITED ACCESS
- PROPOSED LIMITED ACCESS BREAK
- EXISTING LIMITED ACCESS BREAK
- EXISTING LIMITED ACCESS BREAK TO BE VACATED

DATE: SEPTEMBER 02, 2026

0 30' 60'
GRAPHIC SCALE
1" = 30'

V:\100737 – Royal Farms\100737-01-001 (ENG) – RF #308\Engineering\Exhibits\LIMITED ACCESS.dwg 09/02/2026

LIMITED ACCESS HIGHWAY

By resolution of State Highway and Transportation Commission

REVISED	FHWA REGION	STATE	FEDERAL AID PROJECT	ROUTE	STATE PROJECT	SHEET NO.
11-12-74						
2-28-75						
5-20-75	3	VA.	RF-040-1(9)	60	0060-014-101, PE-101	12C
3-3-76			F-040-2(102)		0060-014-101, RW-203	
12-21-76					0060-014-101, C-503	

Revised 09-02-26

DESIGN FEATURES RELATING TO CONSTRUCTION OR TO REGULATION AND CONTROL OF TRAFFIC MAY BE SUBJECT TO CHANGE AS DEEMED NECESSARY BY THE DEPARTMENT.

* VARIABLE WIDTH STANDARD UTILITY EASEMENT REQUIRED FOR VEPCO

Poles owned by Virginia Electric Power Co.
Poles owned by Virginia Telephone & Telegraph Co.

④ 1-Std. DI-3B Req'd.
L=6', H=4'
Inv. Elev. 637.0

⑤ 1-Std. DI-1 Req'd.
H=4'
Inv. Elev. 636.0

⑥ 1-Std. DI-3B Req'd.
L=6', H=4'
Inv. Elev. 634.95

⑨ 1-Std. DI-3B Req'd.
L=6', H=7'
Inv. Elev. 634.20

⑨ OUTFALL
130'-24" Pipe Req'd. (2' Cover)
Inv. (In) 634.20

④~⑨ 78'-15" Pipe Req'd. (2' Cover)
Inv. (In) 637.0, Inv. (Out) 635.0

⑤~⑥ 70'-15" Pipe Req'd. (2' Cover)
Inv. (In) 636.0, Inv. (Out) 635.7

⑥~⑨ 32'-24" Pipe Req'd. (2' Cover)
Inv. (In) 634.95 Inv. (Out) 634.30

⑩ 1-Std. DI-1 Req'd
H=2.5'
Inv. Elev. 636.5

⑩~⑧ 20'-15" Pipe Req'd (2' Cover)
Inv. (In) 636.5 Inv. (Out) 635.7

E. B. SPROUSE, EST.

GOUGH S. NEWTON, ET AL.

J. E. NEWTON
D.B. 49 Pg. 189
59.4833 Acres

H. E. ELCAN
D.B. 85 Pg. 414
9.395 Acres

HENRY EUGENE ELCAN
OPAL L. ELCAN
D.B. 57 Pg. 461 0.335 Ac.
D.B. 67 Pg. 329 0.85 Ac.

A. J. POWELL & FRYDA K. POWELL
D.B. 67 Pg. 331
1.2 Acres

HATTIE A. JAROUSE
D.B. 40 Pg. 62
25.1 Acres

ROUTE 15

End Existing Limited Access Break to be Closed STA. 794+86

Begin Existing Limited Access Break to be Closed STA. 794+36

End Proposed Limited Access Break STA. 795+60

Begin Proposed Limited Access Break STA. 795+10

Prop. Std. CG-9D Req'd.

Prop. Commercial Entr. Req'd.

Prop. Conn. Rte. 15
Δ = 13°17'30" Rt.
D = 1°30'
T = 445.05
L = 886.11
R = 3819.72
P.C. = 795+34.16
P.I. = 800+39.21
P.T. = 804+80.27

Orig. Survey Rte. 15
Δ = 13°17'30" Rt.
D = 2°00'
T = 333.80
L = 664.58
R = 2864.73
P.C. = 797+85.34
P.I. = 801+19.64
P.T. = 804+50.42

END CONN. RTE. 15
STA. 804+80.27

Board Fence

Surface Treated Drive

Baled Straw Silt Barrier

Baled Straw Silt Barriers

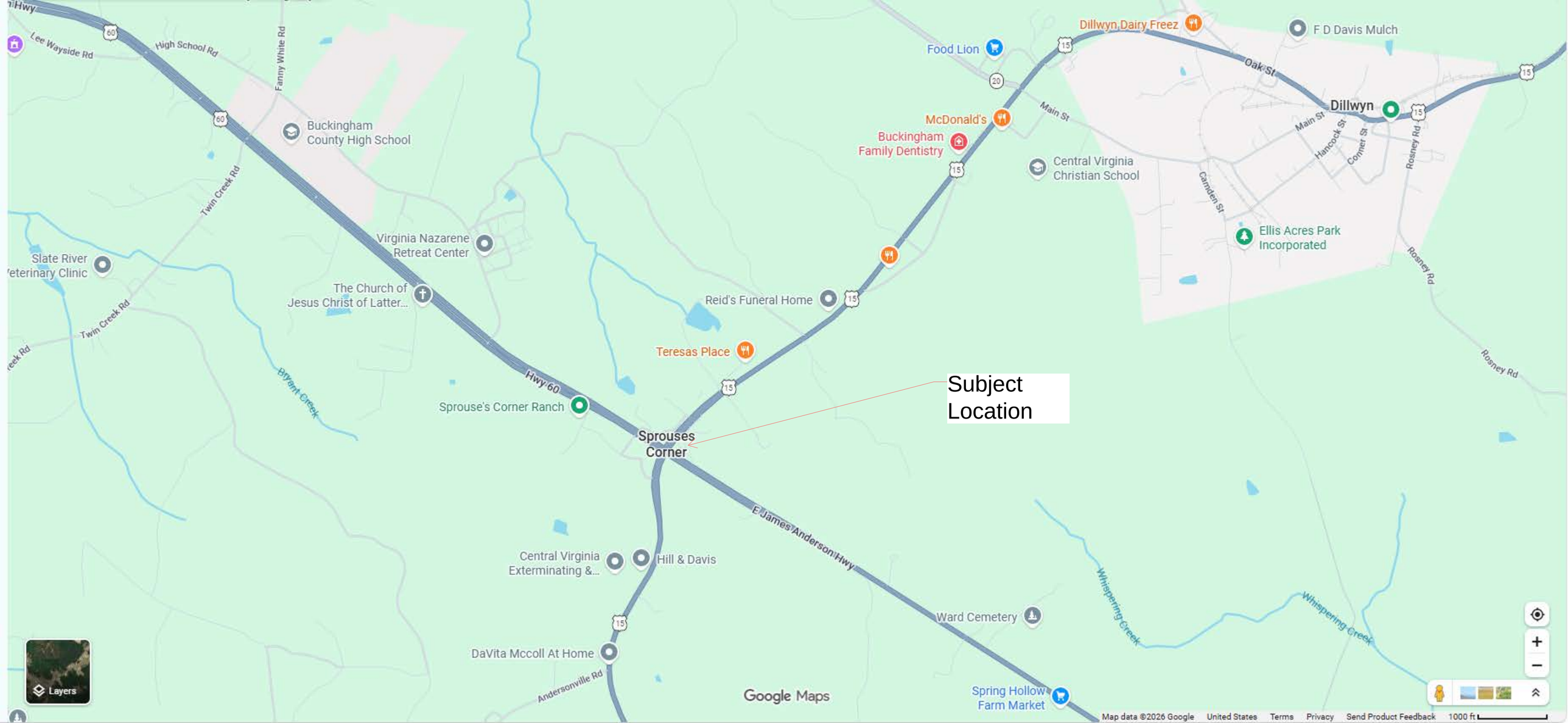
Existing R/W

Prop. R/W

Scale
0 50' 100'

Note: Dashed lines and figures in brackets denote Easements Req'd.

Page # 223


Subject Location
Sprouses Corner
Dillwyn
Dillwyn Dairy Freez
F.D Davis Mulch
Food Lion
McDonald's
Buckingham Family Dentistry
Central Virginia Christian School
Buckingham County High School
Virginia Nazarene Retreat Center
The Church of Jesus Christ of Latter...
Slate River Veterinary Clinic
Reid's Funeral Home
Teresas Place
Sprouse's Corner Ranch
Ellis Acres Park Incorporated
Central Virginia Exterminating &...
Hill & Davis
Ward Cemetery
DaVita Mccoll At Home
Spring Hollow Farm Market
Hwy 60
E James Anderson Hwy
Oak St
Main St
Hancock St
Conner St
Camden St
Rosney Rd
Twin Creek Rd
Fanny White Rd
High School Rd
Lee Wayside Rd
Bryant Creek
Whispering Creek
Andersonville Rd
Layers
Google Maps
Map data ©2026 Google
United States
Terms
Privacy
Send Product Feedback
1000 ft